

The Data Stack That Catches Crooks: Linking Open Datasets to the New Medicaid Spend Data, Why Home Health Is a Fraud Paradise, and How to Build a Business on Top of All of It

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Abstract

- The new HHS Medicaid provider spending dataset (NPI x HCPCS x month, 2012-2024, 227M rows) is powerful alone and exponentially more useful when joined against other free public datasets
- Key linkable datasets: NPPES provider registry (8.6M+ providers, entity format dates, authorized officials), OIG exclusion list (sanctioned providers and individuals), CMS Open Payments (Sunshine Act financial relationships), PECOS Medicare enrollment data, SAM.gov federal debarment records, state corporate registry filings, Census TIGER geographic data, HUD housing data, BLS employment statistics
- Home health is the highest-spend taxonomy in the dataset at \$288B+ and the highest fraud-density category per dollar due to: zero verifiable clinical artifacts, self-

attesting documentation, caregiver identity impossible to audit at scale, and federal matching rate economics that give states weak policing incentives

- The entrepreneur opportunity is a hybrid model: open source data analytics as top-of-funnel fraud signal generator, wrapped with human investigative services, qui tam legal partnerships, and outcome-based government contracts

- False Claims Act whistleblower recoveries returned \$2.80 per \$1 spent on enforcement in the HCFAC program; the qui tam relator share is 15-30% of recovered funds

- Business model options range from SaaS sold to MCOs and state Medicaid agencies to investigative services on contingency, to a qui tam legal referral engine, to a fully integrated fraud-to-recovery platform

The Datasets Worth Linking and Why

The Medicaid provider spending dataset that dropped last week is genuinely novel but it is also genuinely incomplete as a standalone fraud detection tool. What it gives you is a time series of how much money flowed from Medicaid to a specific provider NPI for a specific HCPCS procedure code in each month from January 2018 through December 2024. What it does not give you is almost everything else you need to determine whether that billing pattern represents fraud, waste, or legitimate healthcare delivery. The fraud detection signal lives in the gap between what the spending data shows and what a comprehensive picture of that provider's real-world existence looks like. Closing that gap requires joining the Medicaid data against a stack of other public datasets that are all free, all downloadable, and all dramatically underutilized by anyone outside the payment integrity industry.

The most important linkable dataset by a wide margin is the NPPES provider registry maintained by CMS and publicly downloadable in full from [download.cms.gov] (<http://download.cms.gov>). NPPES contains registration records for every provider with a National Provider Identifier in the United States, which as of 2025 is over 10 million records. The fields that matter most for fraud detection are not the obvious

ones. The NPI itself is useful as a join key. The authorized official name and contact information for organizational providers is more useful, because it lets you identify whether the same individual appears as the authorized official across multiple NPPES registrations, a pattern that shows up consistently in bust-out schemes where operators open successive LLCs under their own name or under family members. Entity formation date is arguably the single most valuable field in the whole registry for fraud purposes, because the new-entity-plus-rapid-billing-escalation pattern is reliably predictive of fraud in the behavioral health and home care taxonomies. This pattern functions almost as a rule rather than a signal. An LLC that did not exist eighteen months ago and is now billing Medicaid at the 95th percentile for its taxonomy in a state has a prior probability of fraud that dwarfs almost any other indicator.

The OIG exclusion list is the second essential join. The Department of Health and Human Services Office of Inspector General maintains a publicly downloadable list of individuals and entities that have been excluded from participation in federal healthcare programs, typically as a result of fraud convictions, license revocation, or other misconduct. The list is searchable and downloadable at [\[oig.hhs.gov\]](http://oig.hhs.gov) (<http://oig.hhs.gov>) and is updated monthly. The most common fraud pattern it catches is the detection of NPI laundering: an individual who was personally excluded from Medicaid billing opens a new organizational entity under a spouse, parent, or business partner's name, obtains a new organizational NPI, and resumes billing under the new entity. The exclusion list alone cannot catch this pattern because it tracks individuals by name and Social Security number, not by organizational affiliation, but when joined against NPPES authorized official data it becomes significantly more powerful. An entity whose authorized official shares a surname and address with an excluded individual is not proof of fraud but it is a screening flag worth following up on.

CMS Open Payments, the dataset created by the Physician Payments Sunshine Act, tracks financial relationships between pharmaceutical manufacturers, medical device companies, and healthcare providers. At first glance this seems unrelated to Medicaid and home health fraud. In practice it is useful for a specific subset of fraud patterns involving referral schemes, particularly in durable medical equipment, specialty pharmacy, and behavioral health service lines where manufacturers pay provider

referrals or consulting arrangements that serve as kickback vehicles. A home health agency operator who appears as a recipient of significant Open Payments transferred from a DME supplier while simultaneously billing Medicaid for home health services at anomalous rates has a fact pattern worth examining even if neither data point is conclusive alone.

PECOS, the Medicare Provider Enrollment Chain and Ownership System, is CMS's enrollment database for Medicare participation and is publicly available through [\[data.cms.gov\]\(http://data.cms.gov\)](http://data.cms.gov). It contains provider enrollment dates, practice location histories, specialty classifications, and reassignment of benefits relationships that show which individual practitioners have routed their billing through which organizational entities. The reassignment data is particularly valuable for detecting the organizational shell game that sophisticated fraud operators play. A physical therapist who reassigns their Medicare billing through six different LLCs over a year period, each of which also happens to have been a high Medicaid biller during its existence, is a pattern that PECOS makes visible in a way that the Medicaid spending data alone cannot.

[\[SAM.gov\]\(http://SAM.gov\)](http://SAM.gov), the federal System for Award Management, maintains a database of entities that have been debarred or suspended from federal contract and program participation. It overlaps partially with the OIG exclusion list but covers a broader range of federal programs and includes some individuals and entities that appear on one list but not the other. For Medicaid fraud purposes it is most useful as a supplementary screen rather than a primary signal, but the crosswalk between exclusions and active Medicaid billers has historically surfaced cases that the OIG missed.

State corporate registry data is technically fifty-one separate datasets rather than one, but the major states all publish searchable corporate registration records that identify when an LLC was formed, who its registered agent and members are, and whether it is currently in good standing. Several states have made this data downloadable in bulk. For the states that haven't, it is often scrapeable through public records requests or commercial data vendors who aggregate it. The corporate registry data is the piece of the puzzle that closes the entity relationship graph. When you know from NPPE

a Medicaid billing entity was formed in 2022 and when you know from the state corporate registry that its registered agent is the same person who was the registered agent for three other LLCs that billed Medicaid heavily between 2018 and 2021 then dissolved, you have a fact pattern that is not just anomalous but narratively coherent as a fraud scheme.

Census TIGER geographic data and HUD housing datasets round out the stack in a less obvious but analytically important way. A provider claiming to deliver home health services at a residential address that appears in HUD data as a vacant lot, commercial property, or a federally subsidized housing unit with no registered healthcare operations is a geographic implausibility check that costs nothing to run and surfaces a meaningful share of phantom billing fraud. The van in rural New Mexico billing 1,006 claims per workday would have failed a basic geographic plausibility screen if the claimed service delivery addresses had been cross-referenced against population density and dwelling unit data for that provider's service area.

Home Health: A Perfect Fraud Ecosystem

Understanding why home health dominates both the legitimate Medicaid spending taxonomy and the fraud pattern taxonomy requires understanding what home health actually is as a service category and what the structural incentives look like from another angle. The short answer is that home health is a perfect fraud ecosystem not because fraudsters are unusually clever but because the program was designed in a way that makes fraud the path of least resistance and legitimate oversight nearly impossible at scale.

The core problem is that home health services, including personal care, attendant care, and home-based behavioral health support, are fundamentally unverifiable by any of the mechanisms that work for other healthcare claim types. When a physician bills Medicaid for a surgery, there is an operative note, an anesthesia record, a facility record, a post-operative nursing note, and typically imaging or pathology results collectively make it nearly impossible to bill for a surgery that did not happen. When a pharmacy bills Medicaid for a prescription, there is a dispensing record, a

prescriber NPI, a patient signature or delivery confirmation, and a drug supply claim that leaves multiple independent verification points. When a home health aide bills Medicaid for four hours of personal care services delivered to a beneficiary in the home, there is a caregiver attestation, a supervisory visit note that in most states is required only quarterly, and perhaps an Electronic Visit Verification timestamp if the state has implemented EVV well. That's it. The service itself is a human interaction in a private residence that leaves no independent evidence of having occurred.

Electronic Visit Verification, mandated by the 21st Century Cures Act and required in all states by 2020 for personal care services and by 2023 for home health services, was supposed to address exactly this problem. EVV systems require caregivers to check in and out of visits electronically, typically via a smartphone app or telephonic system, creating a timestamp and often a GPS location record. The implementation reality has been deeply uneven. States had significant flexibility in how they implemented EVV, which vendors they chose, and how rigorously they enforced compliance. In some states EVV data is submitted to managed care organizations who are supposed to match it against claims before payment. In practice the matching is often done retrospectively after payment has already been made, which converts EVV from a payment fraud prevention tool into a post-payment audit trigger. In other states compliance is treated as a documentation requirement that generates a corrective action plan when violated rather than a payment denial, which means a provider who never submits EVV data faces a compliance letter rather than a clawback. The DASH Medicaid spending dataset does not include EVV data, which means analysts working from the public data cannot directly assess whether billed visits have EVV confirmation. That gap is significant.

The caregiver workforce dynamics of home health create additional fraud vulnerability that is structural rather than incidental. The industry is characterized by high turnover, low wages, part-time employment, and significant use of gig-style arrangements. A home health agency operator who wants to commit billing fraud has two basic choices: bill for services that were partially delivered at a higher unit cost than actually occurred, or bill for services that were never delivered at all using caregiver names and real beneficiary names without any actual service taking place.

Both schemes are enabled by the labor structure of the industry. In the partial delivery scheme, caregivers who show up for two hours get billed as four, with the caregiver sometimes complicit and sometimes unaware that their attestation is being inflated by the agency billing department. In the phantom billing scheme, the operator may employ a handful of actual caregivers to create a legitimate-looking operation while billing far beyond what that workforce could physically deliver. The physical impossibility threshold that flags the van in New Mexico at 1,006 claims per workday is the extreme version of this pattern. The more common version is an agency with twelve W-2 employees billing for a volume of visits that would require thirty workers, which looks unusual in a staffing audit but does not surface in billing audits alone without workforce size as a denominator.

The Medicaid managed care structure, which now accounts for roughly two-thirds of total Medicaid spending nationally, creates a diffusion of accountability that home health fraud operators have exploited systematically. In a fee-for-service Medicaid world, the state Medicaid agency pays the provider directly and receives the claims directly, creating at least the theoretical possibility of state-level anomaly detection. In managed care, the state pays a per-member-per-month capitation to the Medicaid Managed Care (MCC) organization. The MCO pays the provider, and the MCO is nominally responsible for fraud detection within its network. In practice MCO fraud detection programs vary enormously in sophistication and most are focused on the highest-dollar, most obvious patterns because the economics of payment integrity under capitation are different from fee-for-service. Under capitation the MCO absorbs the cost of fraud from its medical loss ratio unless it can recover from the provider, which creates incentive to detect and claw back fraud but also creates incentive to keep enrollment high and networks broad in ways that can compete with rigorous credentialing. The result is a system where the entity theoretically responsible for catching home health fraud is also the entity that signed the contract with the home health agency and has commercial relationships with its operators.

Federal matching rate economics complete the fraud-enabling picture. Because the federal government pays between fifty and ninety cents of every Medicaid dollar depending on the state's Federal Medical Assistance Percentage, states bear only

fraction of the cost of fraudulent payments made within their programs. A state with a 70-30 federal-state matching ratio that allows \$100M in fraudulent home health care billing to persist only loses \$30M from its own budget. The federal taxpayer absorbs the rest. This creates a documented pattern where states with higher federal matching percentages have historically had weaker fraud detection infrastructure, not because state officials are corrupt but because the incentive structure makes aggressive fraud enforcement a worse financial proposition than it appears from the outside. Fixing this requires either changing the matching rate structure in ways that give states a stronger financial stake in their own program integrity, or creating federal fraud detection infrastructure that operates independently of state incentives. The new public dashboard is a meaningful step toward the latter.

The Entrepreneur's Playbook for Monetizing Open Source Fraud Detection

The business opportunity created by the Medicaid spending dataset combined with the other public datasets described above is real, meaningful in scale, and genuinely underserved. But it is not a simple data product play and anyone who approaches that way will discover quickly that the incumbents are better positioned to sell proprietary analytics than a startup, and that the government procurement cycle for pure SaaS is measured in years rather than quarters. The entrepreneur opportunity is a hybrid model that uses open source data analytics as the top-of-funnel signal generator and wraps it with investigative services, legal partnerships, and outcome-based revenue structures that align incentives in ways the incumbents structurally cannot.

The starting point is the data infrastructure itself. Building a pipeline that ingests the Medicaid spending dataset, joins it against NPDES, the OIG exclusion list, PECOS, Open Payments, SAM.gov, and state corporate registry data, and runs it through a set of anomaly detection models is probably a two-to-four person engineering effort over three to six months to get to a production-grade system. The models at this stage do not need to be exotic. The highest-signal fraud indicators in this dataset are detectable with relatively straightforward approaches: new entity formation date joined to billing ramp rate, authorized official network graphs

identifying shared principals across multiple NPIs, geographic implausibility score, comparing claimed service delivery locations against population and housing data, procedure code billing concentration analysis that flags providers in the top one percent of their taxonomy and state, and temporal pattern analysis identifying the ramp-and-exit signature of bust-out schemes. None of these require a large language model or a deep learning architecture. They require clean data joins and thoughtful feature engineering. The competitive moat at this stage is not the algorithm but data assembly and the domain expertise to know which features actually predict versus which features predict legitimate high-volume providers.

The output of that system is a prioritized list of provider NPIs that warrant investigation, ranked by anomaly score and annotated with the specific signals that triggered the flag. That output is not a fraud finding. It is a fraud candidate list. This distinction matters legally, commercially, and ethically. Publishing a ranked list of suspicious providers without human investigation and expert review is how startups generate defamation lawsuits and regulatory backlash. The data layer generates leads. Humans close them.

The investigative services layer is where the business model gets interesting. There are several revenue structures worth considering and a sophisticated entrepreneur should probably pursue multiple simultaneously while the market develops. The first is direct sales to state Medicaid agencies and managed care organizations. State Medicaid directors and MCO medical directors are perpetually under pressure to demonstrate fraud recovery outcomes, and a vendor that can deliver a prioritized investigation queue derived from systematic cross-dataset analysis is solving a real operational problem. The sale is slow, typically twelve to twenty-four months from first contact to signed contract, and pricing is either a flat annual SaaS fee or a percentage of documented recoveries. The percentage-of-recovery model is more palatable to government procurement because it converts a budget line item into a contingency, but it requires the vendor to have the working capital to operate through a long investigation-to-payment cycle before revenue materializes.

The qui tam legal referral model is a second revenue stream that can operate in parallel with the government sales channel and does not require winning procur-

contracts. The False Claims Act allows private citizens with original information about fraud against the federal government to file suit on the government's behalf as a qui tam relator, receiving fifteen to thirty percent of recovered funds if the government intervenes and the case succeeds. The HCFAC enforcement program returns \$2.80 for every dollar spent on prosecution. A company that systematically identifies high-confidence fraud cases from open source data, builds an evidentiary package around each case through investigative fieldwork, and refers those packages to healthcare fraud plaintiff firms on a fee-sharing arrangement is essentially a case origination engine for qui tam litigation. The public disclosure bar in the FCA, which limits suits based primarily on publicly available information, requires careful navigation, but a company that combines public data analysis with original fieldwork including caregiver interviews, site visits, and beneficiary contact creates original information that can survive that bar. The legal partnership structure works because plaintiff firms have the litigation infrastructure but are bottlenecked on case origination. A systematic data-driven lead generator that pre-screens cases for strength is genuinely valuable to them.

The investigative fieldwork component is not optional in this model. It is the part that transforms a billing anomaly into an actionable legal referral and it is the part that is hardest to automate. Confirming that a home health agency is billing for phantom visits requires actually attempting to reach the beneficiaries supposedly being served by visiting the claimed service delivery addresses, interviewing former employees, and reviewing whatever documentation the agency has filed with state licensing authorities. That is labor-intensive work that requires people with investigative healthcare program knowledge, and the ability to conduct interviews in community settings. The staffing model for this layer looks more like a private investigative firm than a software company, which is why most pure-tech founders underestimate it. Most incumbents in the payment integrity space who have the investigative capability lack the technical infrastructure to generate leads systematically.

The third revenue layer is market intelligence and compliance services sold to legitimate industry participants. Home health agencies that are operating legally have a significant interest in understanding where their billing patterns fall relative to

providers, both because anomalous-looking billing can trigger audits even for legitimate operators and because understanding the competitive billing landscape helps with rate negotiation and contract management. An analytics platform that gives compliant home health agencies visibility into how their billing looks from a fraud-screening perspective, and helps them maintain documentation practices that will survive scrutiny, is a defensible SaaS product with recurring revenue and a customer who is motivated by risk management rather than government procurement. The data infrastructure that generates fraud leads for enforcement purposes generates peer benchmarking and compliance tools for legitimate operators.

The flywheel that makes this business compound over time is labeled outcome driven. Every investigation that results in a confirmed fraud finding, a successful qui tam recovery, or a state Medicaid audit action creates a labeled data point that improves the model's ability to distinguish true fraud from billing anomalies with innocent explanations. A company that has been running this system for three years has a labeled dataset of confirmed fraud patterns that no one else can replicate from the public data alone, because the public data tells you who billed anomalously but not which of those anomalies turned out to be fraud. That labeled dataset is the actual moat, and it accumulates automatically as the investigative operation generates outcomes. The company that runs this flywheel fastest in a specific taxonomy, whether that is home health, behavioral health, or DME, builds a compounding advantage in that space that is genuinely hard for either incumbents or new entrants to replicate quickly.

The realistic near-term revenue model for a company in this space, if executed well, is a combination of three to five state Medicaid agency analytics contracts in the \$500K to \$2M annual range, a pipeline of qui tam referrals generating contingency fees over a two to four year litigation cycle, and a compliance SaaS product for legitimate health operators generating \$5K to \$20K annually per customer with relatively low churn. None of those revenue streams is enormous in year one. All of them are growing, all of them are somewhat defensible, and the combination of a government contract channel with a litigation referral channel with a commercial SaaS channel

creates the kind of revenue diversification that makes the business survivable through the slow procurement cycles that characterize this market.

The political tailwind from the current administration's focus on Medicaid fraud is real but should not be over-indexed. DOGE's involvement in the data release creates short-term attention that benefits companies in this space by elevating the problem on the minds of state Medicaid directors, MCO executives, and Congressional oversight staff. That attention is useful for accelerating sales conversations that would otherwise take longer to initiate. But the underlying fraud problem predates this administration by decades and will persist through multiple political cycles. The companies that will win in this space are the ones building durable detection infrastructure rather than chasing the current news cycle, because the news cycle moves on and the structural fraud vulnerability in Medicaid home health does not.

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