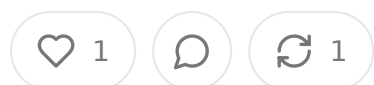


The Chargemaster Insurgency: What Steven Brill's Healthcare Exposés Mean for Angel Investors in 2025

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ABSTRACT

This essay examines Steven Brill's seminal healthcare journalism, specifically his TIME magazine investigation "Bitter Pill: Why Medical Bills Are Killing Us" and his 2015 book "America's Bitter Pill: Money, Politics, Backroom Deals, and the Fight to Fix Our Broken Healthcare System." For healthcare technology investors and entrepreneurs, Brill's work provides critical insights into the pricing opacity, perverse incentives, and regulatory capture that define American healthcare economics. This analysis extracts actionable investment theses around price transparency technology, alternative payment models, and the structural arbitrage opportunities created by healthcare's broken pricing mechanisms. Key takeaways include understanding how hospital chargemasters create exploitable information asymmetries, why the Affordable Care Act failed to address underlying cost drivers, and where technology companies can intervene in markets distorted by decades of regulatory and corporate rent-seeking.

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Introduction: The Journalist Who Made Healthcare Pricing a National Scandal

Steven Brill isn't a healthcare executive or a policy wonk or a venture capitalist, and it is precisely why his work matters so much for anyone investing in health tech. He is an investigative journalist who brought a fresh set of eyes to healthcare pricing and was absolutely horrified at what he found. His 2013 TIME magazine piece "Bitter Pill: Why Medical Bills Are Killing Us" clocked in at over twenty thousand words and became one of the most widely read magazine articles in modern history. It did something remarkable: it made chargemasters a topic of dinner table conversation. Before Brill, most Americans had never heard the term. After Brill, everyone knew that hospitals had these mystical price lists that bore no relationship to actual market dynamics and that uninsured patients were getting completely screwed by them.

Then in 2015 Brill published "America's Bitter Pill," which took a different angle. Instead of focusing purely on pricing opacity, he chronicled the backroom deals

compromises that shaped the Affordable Care Act. He had extraordinary access to the Obama administration and key congressional staffers, and what emerged was a portrait of healthcare reform as fundamentally constrained by incumbent interests. The book argues that the ACA expanded coverage but did almost nothing to address underlying cost drivers because doing so would have required taking on hospitals, pharmaceutical companies, and insurance carriers in ways that were politically untenable.

For angel investors in healthcare, these two works provide a masterclass in understanding the structural forces that shape our market. They explain why so many healthcare businesses that look stupid or inefficient on the surface continue to exist. They illuminate the regulatory capture and rent-seeking behavior that creates barriers to entry and enormous arbitrage opportunities. And they show why healthcare reform efforts consistently fail to deliver on their cost-containment promises, which means the market opportunities Brill identified in 2013 remain largely unaddressed in 2025.

The thing about Brill's work is that it's not prescriptive in the way policy papers or McKinsey reports are. He's not telling you what business to build or which regulatory reform to advocate for. But what he does brilliantly is expose the mechanisms by which healthcare extracts rents from patients and payers, and if you understand these mechanisms, you can build technology businesses that either exploit them or disrupt them depending on your appetite for regulatory risk and your tolerance for competition. This essay attempts to extract the investment-relevant insights from Brill's journalism and translate them into actionable theses for healthcare angels in 2025.

The Bitter Pill: Deconstructing Hospital Charge Masters and Price Opacity

The core contribution of Brill's TIME piece was making the chargemaster legible to a general audience. For those who somehow missed this, the chargemaster is essentially a hospital's price list. Every hospital has one. It lists the price for every service, s

item, and medication the hospital provides. And the prices are completely insane. Brill documented cases like a hospital charging five hundred and ninety-nine dollars and fifty cents for a stress test that Medicare reimburses at around forty dollars. Or fifteen dollars for one Tylenol pill. Or a thousand dollars for a disposable briefcase-style heart monitor that Amazon sells for sixty dollars.

The key insight is that chargemaster prices are almost entirely disconnected from both costs and competitive market dynamics. They're not set based on what it costs to provide the service plus some reasonable margin. They're not set based on what competitors charge. They're set based on an internal logic that Brill describes as "whatever we can get away with." And the reason hospitals can get away with it is information asymmetry combined with the unique characteristics of healthcare consumption. When you're having a heart attack, you don't shop around. You can't negotiate. You often don't even know what the price is until months after you've received the service.

What made Brill's piece powerful was the human stories. He profiled patients who were hit with six-figure bills for relatively routine care. A guy who went to the ER for chest pain and left with a bill for twenty-one thousand dollars after a few hours of observation and some tests. A woman with lung cancer whose treatment cost hundreds of thousands of dollars, much of which represented markups on cancer drugs that the hospital bought for a fraction of what they charged her. These were not exotic cases. They were middle-class Americans who happened to be uninsured or underinsured and therefore got billed at chargemaster rates.

The investment insight here is straightforward but profound. Healthcare pricing is characterized by extreme opacity and information asymmetry. Most healthcare transactions happen without the consumer knowing the price in advance. Even when they do know the price, they typically lack the expertise to evaluate whether it's reasonable relative to the clinical value being delivered. This creates a massive market failure. And market failures create startup opportunities.

But here's where it gets interesting for investors. The chargemaster problem is actually two distinct problems. The first is price opacity, which is fundamentally

information problem. If patients knew in advance that hospital A charges three thousand dollars for an MRI while hospital B charges six hundred dollars for the scan, you'd see some price competition emerge. The second problem is the actual pricing dynamics, which reflect market power and regulatory capture. Even if prices were transparent, hospitals in many markets have oligopoly or monopoly power. They can charge high prices not because of opacity but because patients have no alternatives.

This distinction matters enormously for investment strategy. Building a price transparency tool is relatively straightforward. It's mostly a data aggregation and user experience challenge. Building a business that actually drives down healthcare prices requires either creating alternative delivery models or somehow constraining hospital market power, which is much harder and much more capital-intensive. Brill's work is better at diagnosing the former than the latter, which is why so many companies based on Brill-inspired insights have struggled to demonstrate real cost savings even when they've solved the transparency problem.

The other major theme in the TIME piece was the role of hospitals as rent-seeking entities. Brill dug into hospital finances and found that many nonprofit hospitals are operating with massive operating margins and paying their executives millions of dollars while simultaneously billing uninsured patients at chargemaster rates and sending them to collections when they couldn't pay. The CEO of MD Anderson Cancer Center was making nearly two million dollars a year. The CEO of Memorial Sloan Kettering was making over three million. These are nonprofits that enjoy tax-exempt status ostensibly because they provide community benefit.

For investors, this creates interesting dynamics. Hospitals have enormous political power and regulatory moats. They're often the largest employers in their communities. They've successfully lobbied for certificate of need laws that restrict competition. They've negotiated favorable terms with commercial payers that allow them to extract massive subsidies from employer-sponsored insurance to cross-subsidize Medicare and Medicaid, which reimburse below cost. Any startup that threatens hospital revenues is going to face fierce opposition, not just in the market but in regulatory and legislative arenas.

But hospitals also have genuine cost problems that create vendor opportunities. They're operationally inefficient. They have terrible data infrastructure. Their coordination is abysmal. Their supply chains are riddled with waste. Their staffing models are inflexible. So there's this tension where hospitals are simultaneously extracting rents from the system and hemorrhaging money on operational inefficiencies. The successful health tech companies figure out how to help hospitals reduce costs in ways that don't threaten their core revenue streams. The unsuccessful ones try to disintermediate hospitals or redirect volume away from them without adequate defensive moats.

America's Bitter Pill: The ACA's Compromises and Their Market Consequences

Brill's book takes a different approach than the TIME piece. Instead of focusing on pricing and bills, it's a narrative history of the ACA's passage. The central argument is that the ACA was designed around preserving incumbent interests rather than focusing on underlying cost drivers. Obama and his team made a strategic decision early on that trying to move to a single-payer system or even a public option was politically infeasible, so they instead pursued an expansion of coverage within the existing private insurance framework. This meant cutting deals with hospitals, pharmaceutical companies, and insurers to secure their acquiescence.

The hospital deal was particularly important. The American Hospital Association agreed not to oppose the ACA in exchange for a promise that the law would bring them millions of newly insured patients. The logic was that expanding coverage would reduce uncompensated care, which would offset any Medicare payment cuts. Hospitals came out ahead. The pharmaceutical industry got a similar deal. They agreed to some modest cost concessions in exchange for the individual mandate, which would expand the market for their products. The insurance industry got guaranteed customers via the individual mandate and subsidies.

What didn't happen was any serious attempt to address pricing dynamics, monopoly power, or the fee-for-service payment model that incentivizes volume over value. Documents how proposals to include a public option or to allow Medicare to negotiate drug prices were killed off early in the process. The White House was focused on getting something passed, and that meant not picking fights with powerful industry lobbies.

For investors, the key takeaway is that healthcare reform in America happens through market-preserving rather than market-disrupting mechanisms. The ACA didn't disrupt the private insurance market or impose price controls or create a government healthcare system. It built on top of existing structures. This is important because it suggests that future reforms will likely follow similar patterns. When you're building a healthcare business, you need to be thinking about how it aligns with incumbent interests, not just with theoretical policy goals or consumer preferences.

Brill also spends a lot of time on the exchange rollout fiasco. The [HealthCare.gov] (<http://HealthCare.gov>) website was an embarrassing disaster at launch. He attributes this partly to government procurement dysfunction and partly to poor project management. But the deeper issue was that the exchanges were trying to create a market infrastructure for individual insurance in a context where individual insurance had historically been a dysfunctional high-risk pool characterized by adverse selection and administrative waste.

This has real implications for digital health businesses. The individual insurance market remains challenging. Penetration rates are low outside of subsidy-eligible populations. Risk pools are unstable. Provider networks are narrow. Any business model that depends on selling into the individual market needs to be eyes-wide-open about these structural challenges. The ACA improved the individual market but didn't fix it, and Brill's book explains why.

Another important thread in the book is the role of lobbying and revolving door dynamics. Brill shows how former congressional staffers and administration officials moved seamlessly into lobbying roles representing healthcare industry interests. Fowler, who was a key Senate staffer working on the ACA, went to work for Wel

before joining the Obama administration and then went back to industry after it passed. This isn't corruption in any illegal sense but it does mean that policy gets made by people who are deeply embedded in industry networks and incentivized to preserve those networks.

For entrepreneurs, this is both sobering and clarifying. It's sobering because it means that regulatory change is going to be slow and incremental and shaped by incumbent interests. But it's clarifying because it tells you where to look for opportunities. The gaps in the ACA, the things it didn't address, are still sitting there as unsolved problems. Price transparency. Drug pricing. Monopoly hospital markets. Fragmented data infrastructure. Fee-for-service payment misalignment. These are all areas where Brill shows the ACA either failed to act or acted in ways that were politically expedient but economically insufficient.

Investment Thesis One: Price Transparency as Infrastructure

The most direct investment thesis coming out of Brill's work is that price transparency tools represent genuine infrastructure opportunities in healthcare. Before Brill's TIME piece, transparency was mostly a niche concern. After Brill, it became a federal regulatory priority. The Trump administration's hospital price transparency rule, which requires hospitals to publish payer-negotiated rates, was a direct response to the public outrage that Brill helped generate. The transparency coverage rule, which requires insurers to publish machine-readable files of negotiated rates, followed the same logic.

Now we're in an environment where pricing data is theoretically available but practically unusable for most consumers. The machine-readable files are massive, poorly structured, and inconsistent across payers. Hospital chargemaster files are published but not linked to quality metrics or consumer-friendly descriptions. This creates an opportunity for technology companies that can aggregate, clean, normalize, and present this data in ways that actually enable consumer decision-making.

But here's the challenge, and it's one that Brill doesn't fully address. Price transparency only matters if it changes behavior. And changing consumer behavior in healthcare is incredibly difficult. Most people don't shop for healthcare even when price information is available. They rely on their doctor's recommendations. They go to the closest hospital. They prioritize access and perceived quality over price. So you can build the world's best price transparency tool and still struggle to demonstrate ROI to payers or employers who are footing the bill.

The companies that have found traction in this space have typically done so by embedding transparency tools into decision points where consumers are already engaged. Like in the insurance plan selection process or in scheduling workflow or prescription fulfillment. Standalone transparency apps that ask consumers to proactively shop for care have mostly failed to achieve meaningful utilization. The lesson for investors is that distribution and user experience matter as much as data quality. You need to meet consumers where they already are rather than asking them to develop new shopping behaviors.

There's also a business model question. Who pays for transparency? Self-insured employers are the obvious answer because they have direct financial incentives to reduce spending. But selling into employers means long sales cycles and a fragmented market. Insurers are another potential customer but they have mixed incentives around transparency since it can reduce their negotiating leverage with providers. Direct-to-consumer models struggle with the classic healthcare challenge that the person consuming the service isn't the one paying for most of it.

What Brill's work suggests is that transparency is necessary but not sufficient. The real value comes from coupling transparency with navigation and care management. Telling someone that hospital A charges half what hospital B charges is useful, but helping them understand whether the quality is comparable and whether their doctor has privileges at hospital A and whether the timing works with their schedule is where the actual behavior change happens. This is why companies like Castlight Health pivoted from pure transparency plays to broader employee engagement platforms. The data is table stakes. The value is in the actionable guidance.

Investment Thesis Two: Alternative Payment Models and Risk-Bearing Entities

Brill's critique of fee-for-service payment is implicit throughout both the TIME and the book. The chargemaster madness he documents is partly a function of hospitals being paid for volume rather than value. Every test, every drug, every procedure generates revenue. There's no financial incentive to provide less care or cheaper care, only more care. And because price signals are broken, there's no mechanism to constrain this behavior.

The ACA included some gestures toward alternative payment models, most notably the Medicare Shared Savings Program and the Center for Medicare and Medicaid Innovation, which got broad authority to test new payment approaches. But as Brill documents, these were add-ons rather than fundamental reforms. Fee-for-service remained dominant. The hope was that demonstration projects would prove out value-based models that could then be scaled, but more than a decade later we're still in a world where the vast majority of healthcare reimbursement is fee-for-service.

For investors, this creates interesting opportunities around building risk-bearing entities. If you believe that fee-for-service creates bad incentives and that capitated or value-based payment creates better incentives, then you want to invest in organizations that can successfully take on risk. This could be value-based primary care companies like Oak Street Health or ChenMed. It could be specialized risk-bearing providers in areas like oncology or musculoskeletal. It could be technology platforms that enable traditional providers to manage risk more effectively.

The challenge is that taking on risk is capital-intensive and operationally complex. You need actuarial sophistication to price risk accurately. You need care management infrastructure to control costs. You need provider networks that are aligned with cost-containment goals. You need data systems that can track utilization and identify high-risk patients. Most early-stage startups don't have these capabilities, which

means alternative payment model businesses tend to be better suited for growth equity or even buyout strategies rather than early-stage venture.

But there are technology enablement opportunities. Building software that helps providers manage capitated populations. Building analytics tools that predict risk and identify care gaps. Building patient engagement platforms that improve medication adherence and reduce avoidable utilization. These are all venture-backable businesses that sit adjacent to the alternative payment model opportunity without requiring the company itself to bear insurance risk.

What Brill's work underscores is that payment model innovation has to contend with incumbent resistance. Hospitals make money from fee-for-service. Specialists make money from procedures. Device manufacturers and pharmaceutical companies make money from volume. Any shift toward value-based payment threatens these revenue streams, which means you're going to face opposition from powerful lobbies. The successful companies navigate this by aligning with payer incentives and demonstrating clear cost savings while somehow not pissing off providers so much that they refuse to participate in your network. It's a narrow path and most companies fail to walk it successfully.

Investment Thesis Three: Consumer-Directed Healthcare and Decision Support

One of the implicit themes in Brill's chargemaster exposé is that consumers are getting screwed because they lack agency in healthcare transactions. They don't understand prices. They can't evaluate quality. They're dealing with acute medical situations where their bargaining power is essentially zero. This suggests a need for consumer-directed healthcare tools that empower patients to make better decisions and advocate for themselves.

But consumer-directed healthcare has a mixed track record. High-deductible health plans coupled with health savings accounts were supposed to make consumers more

price-sensitive and drive down costs through competition. The evidence suggests hasn't really worked. Consumers don't shop. They just delay care or skip it entirely which can lead to worse health outcomes and higher downstream costs. So simply giving consumers more skin in the game doesn't solve the problem Brill identifies.

What might work better is decision support tools that help consumers navigate complexity. Apps that help you find the right specialist for your condition based on quality data and cost data and network status. Platforms that help you understand your insurance coverage and what you'll actually owe out of pocket before you receive care. Chatbots or nurse lines that provide triage and care coordination. These are about making consumers more price-sensitive and more about reducing information asymmetry and helping consumers avoid low-value care.

The challenge is that consumer-facing digital health tools have famously struggled to achieve sustained engagement. People don't wake up in the morning excited to interact with their healthcare app. They engage episodically when they have an immediate need and then churn. This makes it hard to build defensible businesses with strong unit economics. The companies that have succeeded tend to be embedded in employer or health plan workflows or they're attached to a high-engagement service like primary care or chronic disease management.

What Brill's work suggests is that consumer empowerment in healthcare requires addressing both information asymmetry and power asymmetry. Giving consumers pricing data is helpful but insufficient if they're dealing with providers who have market power and no incentive to compete on price. Giving consumers quality data is helpful but insufficient if quality is difficult to measure and communicate in ways that are actionable for lay consumers. The real opportunity is in building end-to-end platforms that combine information, decision support, and access to alternative delivery models that are actually lower-cost and higher-quality than incumbents.

The Brill Framework: What Entrepreneurs Get Wrong About Healthcare Reform

Here's what I think a lot of healthcare entrepreneurs misunderstand when they read Brill's work. They see the dysfunction he documents and they think the solution is obvious. Build a transparent marketplace. Enable direct contracting. Cut out the middlemen. Use technology to route patients to high-value providers. These all sound great on a pitch deck. The problem is that they underestimate the structural barriers and incumbent resistance that Brill's work actually reveals.

The lesson from America's Bitter Pill is that healthcare reform happens through compromise and accommodation with incumbents, not by blowing up incumbent business models. The ACA preserved and even strengthened the role of private insurers. It brought more revenue to hospitals. It avoided price controls on drugs. This wasn't because Obama and his team were stupid or captured. It was because achieving consensus for any reform required not threatening the core economic interests of powerful stakeholders.

This doesn't mean disruptive business models are impossible. But it does mean that they require either massive capital and long time horizons or else they need to find ways to align with rather than oppose incumbent interests. Amazon's healthcare moves are interesting partly because Amazon has the capital and patience to play a long game and the market power to credibly threaten incumbents. Most startups don't have those luxuries. So they need to be more surgical about where they intervene and how they position themselves.

The companies that have scaled in healthcare are often the ones that solved operational problems for incumbents rather than trying to replace incumbents. Flatiron built software for pharmaceutical companies. Flatiron built oncology data infrastructure for providers and life sciences companies. Commure is building horizontal infrastructure for health systems. These businesses succeed by making incumbents more efficient or more profitable, not by cutting them out of the value chain.

Brill's work also shows why policy entrepreneurship matters. The price transparency regulations that now exist are partly a result of public outcry that Brill's journal helped generate. The No Surprises Act, which protects patients from surprise m

bills, was likewise a response to the kinds of stories Brill told. Entrepreneurs who understand policy dynamics and actively engage in advocacy can shape the regulatory environment in ways that create tailwinds for their businesses. This is table stakes in healthcare in a way that it isn't in consumer software or enterprise SaaS.

The other thing entrepreneurs get wrong is underestimating how long change takes in healthcare. Brill's TIME piece came out in 2013. It's been over a decade.

Chargemasters still exist. Hospital pricing is still opaque for most consumers. Uninsured patients still get hit with catastrophic bills. The structural problems identified remain largely unaddressed. This is frustrating if you're a patient or a policy advocate. But if you're an investor, it means the market opportunity is durable. You don't need to rush. You need to build something sustainable that can compete over time as regulatory and market conditions slowly evolve.

Conclusion: Building Businesses in Brill's Shadow

Steven Brill's healthcare journalism matters for angel investors because it provides a rigorous diagnostic framework for understanding why American healthcare is so expensive and dysfunctional. The chargemaster investigation exposes pricing opacity and information asymmetry as core market failures. The ACA chronicle reveals how incumbent capture constrains reform and preserves rent-seeking behavior. Together, these works explain why healthcare represents both enormous market opportunity and enormous execution risk.

The investment theses that emerge from Brill's work are straightforward but difficult to execute. Price transparency is necessary infrastructure but requires creative business models to monetize. Alternative payment models create better incentives but require operational excellence and capital intensity that make them challenging for early-stage companies. Consumer empowerment tools can reduce information asymmetry but need to be embedded in high-engagement workflows to achieve utilization. All of these opportunities remain relevant in 2025 because the underlying structural problems Brill diagnosed have not been solved.

What makes Brill's work enduringly valuable is that it refuses to accept healthcare dysfunction as inevitable or natural. The chargemaster prices he exposed aren't the result of market forces or clinical necessity. They're the result of regulatory capture, market power, and opacity. The ACA's compromises weren't the only possible approach to expanding coverage. They were the politically expedient approach given the lobbying power of hospitals, insurers, and pharmaceutical companies. Understanding these dynamics is essential for any entrepreneur or investor trying to build businesses in healthcare.

The companies that will succeed in this space are the ones that understand both the opportunity and the constraints. They see the market failures Brill documented and they build technology to address them. But they also understand the political economy of healthcare reform and they navigate incumbent interests rather than simply opposing them. They have realistic timelines and they build sustainable businesses that can compound over years or decades as the regulatory environment slowly evolves. They're simultaneously idealistic about the change they want to see and pragmatic about the path to get there.

Brill showed us that healthcare pricing is broken. He showed us that reform is constrained by incumbent power. He showed us that the dysfunction is not accidental but is instead the predictable result of how our healthcare system is structured and regulated. For investors willing to take the time to understand these dynamics, there are enormous opportunities. But they require patience, sophistication, and a willingness to engage with the messy reality of how change actually happens in American healthcare. The companies built in Brill's shadow will be the ones that solve real problems for real customers while navigating the complex political economy he thoroughly documented.



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